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19 April 1978

MEMORANDUM FOR: Director of Central Intelligence

FROM:

[REDACTED]

Deputy to the DCI for Resource Management

SUBJECT: Congressman Burlison's Questions

1. Attached are answers to the questions which were submitted for the record by Congressman Burlison. I plan to send these directly to the Appropriations Committee along with answers to the myriad of other questions asked by that organization. Please provide any comments you have on these responses so that I can make appropriate changes before I submit them to the Committee.

2. Please note that the last date for submission of responses is Tuesday 25 April 1978; however, Charles Snodgrass has asked for inputs as soon as we have them available. Therefore, as soon as we have your comments, we will forward this package of responses to the Committee.

[REDACTED]

Attachment

As stated, Congressman
Burlison's questions
and responses

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Reorganization/Management

QUESTION 1: Executive Order 12036, like its predecessor, confers upon the DCI responsibility for oversight of national foreign intelligence activities. What review process have you instigated to assure that all foreign intelligence has been included in the NFIP? Have you contacted any other agencies or organizations not currently represented within the NFIP to determine which conduct foreign intelligence activities (i.e. Coast Guard)? If not, do you intend to do so?

RESPONSE: All foreign intelligence has not been included in the NFIP and it is not deemed appropriate to do so. The primary exception is tactical intelligence housed in the Department of Defense. Beyond that, there are minor but important intelligence inputs from agencies such as the Coast Guard, the Drug Enforcement Agency, Immigration and Naturalization Service, etc. It is not deemed wise or appropriate to place any portion of the budgets of these agencies within the NFIP primarily because they are so exclusively law enforcement agencies and the foreign intelligence product is such a small portion of what they do.

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QUESTION 2: E.O. 12036 directs that the DCI shall have specific responsibilities in the realm of budget execution. Since the power of expenditure remains with the separate Services and agencies, what do you view your role to be in this phase of the budget cycle? How would this be carried out? Would additional personnel be required, and if so, how many?

RESPONSE: I view my role to be one of monitoring the rate of disbursement of funds appropriated by the Congress and making recommendations to the appropriate head of department if that rate of disbursement is not supportive of the National Foreign Intelligence Program. Further, my role in reprogramming is increased considerably under the following provision of Executive Order 12036:

"The DCI shall have full and exclusive authority for reprogramming NFIP funds ..."

The total added manpower for these functions will be in the range of two or three people.

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Reorganization/Management

QUESTION 3: In the FY 79 NFIP budget, there is a large percentage of the resources which are earmarked for ADP and ADP support services. Will your new organizations include an ADP management element responsible for all Community ADP efforts? Will this management element serve in a technical advisory capacity or will it play a management and oversight role? What impact do you believe this element will have on NFIP ADP?

RESPONSE: Yes. A ten-man office will be established under the Deputy for Resource Management. He will be entrusted with both the technical advisory capacity and the management and oversight roles. Primary impact is intended to be ensuring that there is compatibility between various ADP programs within the Community where compatibility is necessary or desirable; ensuring that there is no overlap or competition between ADP programs but rather close coordination; and ensuring that from a Community-wide point of view, we are anticipating ADP requirements of the next decade at least.

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QUESTION 4: E.O. 12036 states that the DCI is responsible for providing planning and programming guidance based upon the Policy Review Committee (PRC) policy and priorities. Has the PRC met and provided you this policy guidance for FY 80? Have your planning priorities been established and FY 80 guidance documents provided to NFIP activities?

RESPONSE: The PRC(I) has met. The discussions at the meetings themselves have provided preliminary guidance; the actual delivery of written guidance to the DCI has not yet occurred but should take place very soon. In the meantime, DCI planning priorities for FY 1980 and appropriate guidance to the Program Managers have been provided. It will be revised if necessary.

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National Intelligence Tasking Center (NITC)

QUESTION 5: Would you describe in detail the planned organization and responsibilities of the National Intelligence Tasking Center (NITC) and how this compares to the existing DCI Committee procedures?

RESPONSE: The Deputy for Collection Tasking would absorb the functions and responsibilities of the DCI Committees. In addition, we will establish in the National Intelligence Tasking Center the capability to look at the problems of collection intelligence across the three disciplines of the collection committees (human intelligence, signals intelligence, and imagery intelligence). The greatest weakness in our intelligence collection process today is that there is no mechanism for ensuring that we are going to apply just the right amount of collection assets and that we are going to consider all possible collection assets when tackling a problem. Today the DCI must go to a whole series of committees and Program Managers to ensure that this is done properly. The new NITC would take an individual collection problem--be it formed on a geographic basis or some topical basis--and consider what the best mix of human intelligence, signals intelligence, and imagery intelligence will be to meet that requirement. The NITC will then provide guidance to the basic collection committees to ensure that they each play their appropriate role in fulfilling the requirements which customers have placed on the collection community.

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National Intelligence Tasking Center (NITC)

QUESTION 6: Will the various DCI Collection Committees continue? What will be their structure and functions?

RESPONSE: In essence, the collection committees of the Intelligence Community Staff will continue as the Office of Photographic Intelligence Tasking, the Office of Human Intelligence Tasking, and the Office of Signals Intelligence Tasking. Their structure will be very similar to that of the present. There will be a gradual evolution to their structure and functions if and when experience provides ways to improve their effectiveness.

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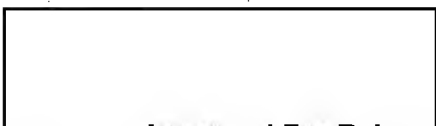
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RESPONSE: There are [] authorized in the Intelligence Community Staff. These will be divided into [] for the Deputy for Resource Management and [] for the Deputy for Collection Tasking. The [] spaces for the Deputy for Collection Tasking will be augmented by []

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The total of [] will be distributed as follows:

- o [] are in the Imagery Committee and will constitute the Office of Photo Intelligence Tasking.
- o [] are in the SIGINT Committee and will compose the Office of Signals Intelligence Tasking. This includes an augmentation of 2 spaces to the existing Committee to meet the requirements of an expanded work load.
- o [] are in the HUMINT Committee and will compose the Office of Human Intelligence Tasking. This includes an augmentation of 5 spaces to establish a new human source tasking requirements function.
- o [] positions are being requested for the National Intelligence Tasking Office to perform the coordinating function among the three offices of tasking.
- o [] positions are requested for an Office of Collection Evaluation, which will perform the function of reviewing present and possible future effectiveness of the mix of collection systems.
- o [] positions are requested for a Policy Group to prepare proposals for the PRC(I), handle DCID 1/2, and examine long term collection issues.
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National Intelligence Tasking Center (NITC)

25X1 QUESTION 8: How many of these spaces are actually reimbursed to other agencies or services?

25X1 RESPONSE: Spaces are encumbered by personnel detailed from other Agencies or Services for which we reimburse them from our appropriation.
25X1 The remaining spaces are filled by IC Staff Permanent Cadre and
25X1 Contract employees.

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9. Are there any non-reimbursed spaces or personnel performing IC Staff functions? If so, how many and what functions do they perform?

RESPONSE:

25X1 There are at present ☐ non-reimbursed personnel serving with the IC Staff. Of the ☐ are performing 25X1
IC Staff functions as follows: ☐ are serving with the 25X1
DCI's Committee on Imagery Requirements and Exploitation
(COMIREX). Their functions involve providing primary
support for the assessment and improvement of the performance
of national foreign intelligence imagery activities, projects
and systems. Two of these are non-professionals who provide administrative clerical support. The other serves with the SIGINT Committee and works on the development and maintenance of the National SIGINT Requirements System (NSRS) and evaluates the responsiveness of the U.S. SIGINT System to validate requirements. *Permanent billets will be requested for these positions in the next budget.*
~~These will be absorbed~~ } *Dei's words*
~~in the increase of ☐ spaces requested by reprogramming.~~

25X1 Eight other non-reimbursed personnel are performing non-IC Staff functions. Two of them are in Career Development/Executive Training programs of DoD, their parent organization; three serve in a liaison capacity between their parent organization and the IC Staff; and three serve on Ad Hoc Community task forces and will return to their parent organizations by or before the end of FY 1978 when their work will be completed.

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National Intelligence Tasking Center (NITC)

QUESTION 9: Are there any non-reimbursed spaces or personnel performing IC Staff functions? If so, how many and what functions do they perform?

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National Intelligence Tasking Center (NITC)

QUESTION 10: Admiral Turner, as regards the reorganization, what specific steps and documentation is planned for this reprogramming action? In what timeframe? Has OMB approved this action?

RESPONSE: The specific steps that were taken first involved contracting OMB to seek their support of the reprogramming action. In a meeting with OMB representatives, the IC Staff made proposals identifying where the positions and money could be obtained for the FY 78 reprogramming action that would be necessary. Next, OMB asked for documentation which would show how the reorganization could be accomplished, and how the additional positions and funds required would be allocated to meet the requirements of the Collection Tasking Staff (which includes the National Intelligence Tasking Center) and the Resource Management Staff. This information has been provided and has been approved by OMB and the President for transmittal to Congress.

The proposed reorganization would take place in two phases. Phase I will constitute a reprogramming action contemplated for FY 78 in which [] positions and appropriate funds would be transferred from the CIA for allocation between the Collection Tasking Staff and the Resource Management Staff. Phase II will be a FY 79 budget amendment to transfer [] positions and appropriate funds from DoD for allocation between the Collection Tasking Staff and the Resource Management Staff. The FY 79 budget amendment, or Phase II, would constitute the completion of the reorganization as currently envisioned. At this point, assuming Congressional approval, the personnel ceilings would be [] the Resource Management Staff and [] the Collection Tasking Staff.

OMB will very shortly transmit documentation to the appropriate Congressional Committees responsible for consideration of the reprogramming request. This letter will also alert the Committees that a budget amendment for FY 79 will be forthcoming at the regular appointed time for this type activity on the Congressional calendar.

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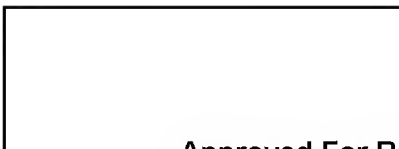
National Intelligence Tasking Center (NITC)

QUESTION 11: Where will the NITC be located and what will be the responsibilities of its host organization?

RESPONSE: That portion of the NITC which deals with the management of collection assets for indications and warning and crisis management will be colocated with the Collection Coordination Facility (CCF) in the Pentagon. The remainder of the NITC will be located at the Intelligence Community [redacted] or in the CIA facility at Langley. Support arrangements between the host units and the NITC have not been established. Once final arrangements have been established, details will be worked out to obtain efficient and economic support from available resources.

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National Intelligence Tasking Center (NITC)

QUESTION 12: What will be the relationship between the NITC and the Collection Coordination Facility (CCF) in the Pentagon? Will you assume certain of these tasking functions? What about the JCS Joint Reconnaissance Center? The National Military Intelligence Center?

RESPONSE: It has been proposed that the Director of the CCF will be double-hatted to the NITC. In short, the CCF and the crisis management unit from the NITO will be colocated at the Pentagon and will work in tandem on collection problems which are time sensitive. In this way, the military inputs to the tasking of national collection elements will come through the CCF to the NITC directly. Likewise, national level requests for tactical tasking for policy purposes will go directly from the NITC to the CCF. In short, every effort will be made to avoid any duplication of functions. The NITC will not assume any tasking functions from the CCF since the CCF has no tasking authority over national intelligence elements. The Joint Reconnaissance Center will continue to function and report to the CCF. Both the CCF and the NITC's element in the Pentagon will be supported by the National Military Intelligence Center.

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National Intelligence Tasking Center (NITC)

QUESTION 13: What procedures will be established to permit military and other Intelligence Community organizations to request tasking of a specific collection system vis-a-vis requesting some type of information thereby allowing organizational tradeoffs with organic collection resources?

RESPONSE: Where National collection assets are involved, they will simply make their requests through the NITC, being specific as to how they want their requests fulfilled and why. This will help the NITC make final judgments as to how best to satisfy their needs. NITC and the CCF, operating in concert, will seek to put together the optimum mix of National and tactical collection tasking to meet such requirements.

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National Intelligence Tasking Center (NITC)

QUESTION 14: Will Intelligence Community organizations be provided with sufficient information concerning the capabilities and limitations of various collection systems to make these tradeoffs?

RESPONSE: Yes, such information is readily available today through the three collection committees and will be through the three tasking offices which the collection committees will constitute in the new organization.

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National Intelligence Tasking Center (NITC)

QUESTION 15: What degree of military service participation is envisioned for the NITC? Will these personnel be detailed from the parent service or permanently assigned?

RESPONSE: About 12 military personnel on detail from their parent service will be on regular rotation to the NITC.

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National Intelligence Tasking Center (NITC)

QUESTION 16: What procedures have been established for the transition of NITC control from the DCI to the Secretary of Defense during periods of crisis or war?

RESPONSE: None as yet. This is a clear requirement from Executive Order 12036 and will be addressed as quickly as possible once the NITC is in operation.

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The Director of Central Intelligence

Washington, D.C. 20505

Intelligence Community Staff

21 April 1978

Mr. Charles W. Snodgrass
Committee on Appropriations
U.S. House of Representatives
Washington, D.C. 20515

Dear Mr. Snodgrass:

Attached find our answers to the supplementary Questions for
the Record which were submitted by Congressman Burlison at the
11 April 1978 NFIP Hearing.

Sincerely,

[Redacted Signature]

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Attachment:
As Stated

[Redacted Signature]

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QUESTION 10: Admiral Turner, as regards the reorganization, what specific steps and documentation is planned for this reprogramming action? In what timeframe? Has OMB approved this action?

RESPONSE: The specific steps that were taken first involved contracting OMB to seek their support of the reprogramming action. In a meeting with OMB representatives, the IC Staff made proposals identifying where the positions and money could be obtained for the FY 78 reprogramming action that would be necessary. Next, OMB asked for documentation which would show how the reorganization could be accomplished, and how the additional positions and funds required would be allocated to meet the requirements of the Collection Tasking Staff (which includes the National Intelligence Tasking Center) and the Resource Management Staff. This information has been provided and has been approved by OMB and the President for transmittal to Congress.

25X1 The proposed reorganization would take place in two phases. Phase I will constitute a reprogramming action contemplated for FY 78 in which [] positions and appropriate funds would be transferred from the CIA for allocation between the Collection Tasking Staff and the Resource Management Staff. Phase II will be a FY 79 budget amendment to transfer [] positions and appropriate funds from DoD for allocation between the Collection Tasking Staff and the Resource Management Staff. The FY 79 budget amendment, or Phase II, would constitute the completion of the reorganization as currently envisioned. At this point, assuming Congressional approval, the personnel ceilings would be [] for the Resource Management Staff and [] for the Collection Tasking Staff. 25X1

25X1 OMB will very shortly transmit documentation to the appropriate Congressional Committees responsible for consideration of the reprogramming request. This letter will also alert the Committees that a budget amendment for FY 79 will be forthcoming at the regular appointed time for this type activity on the Congressional calendar.

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National Intelligence Tasking Center (NITC)

QUESTION 11: Where will the NITC be located and what will be the responsibilities of its host organization?

RESPONSE: That portion of the NITC which deals with the management of collection assets for indications and warning and crisis management will be colocated with the Collection Coordination Facility (CCF) in the Pentagon. The remainder of the NITC will be located at the Intelligence Community [] or in the CIA facility at Langley. Support arrangements between the host units and the NITC have not been established. Once final arrangements have been established, details will be worked out to obtain efficient and economic support from available resources.

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National Intelligence Tasking Center (NITC)

QUESTION 12: What will be the relationship between the NITC and the Collection Coordination Facility (CCF) in the Pentagon? Will you assume certain of these tasking functions? What about the JCS Joint Reconnaissance Center? The National Military Intelligence Center?

RESPONSE: It has been proposed that the Director of the CCF will be double-hatted to the NITC. In short, the CCF and the crisis management unit from the NITO will be colocated at the Pentagon and will work in tandem on collection problems which are time sensitive. In this way, the military inputs to the tasking of national collection elements will come through the CCF to the NITC directly. Likewise, national level requests for tactical tasking for policy purposes will go directly from the NITC to the CCF. In short, every effort will be made to avoid any duplication of functions. The NITC will not assume any tasking functions from the CCF since the CCF has no tasking authority over national intelligence elements. The Joint Reconnaissance Center will continue to function and report to the CCF. Both the CCF and the NITC's element in the Pentagon will be supported by the National Military Intelligence Center.

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National Intelligence Tasking Center (NITC)

QUESTION 13: What procedures will be established to permit military and other Intelligence Community organizations to request tasking of a specific collection system vis-a-vis requesting some type of information thereby allowing organizational tradeoffs with organic collection resources?

RESPONSE: Where National collection assets are involved, they will simply make their requests through the NITC, being specific as to how they want their requests fulfilled and why. This will help the NITC make final judgments as to how best to satisfy their needs. NITC and the CCF, operating in concert, will seek to put together the optimum mix of National and tactical collection tasking to meet such requirements.

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National Intelligence Tasking Center (NITC)

QUESTION 14: Will Intelligence Community organizations be provided with sufficient information concerning the capabilities and limitations of various collection systems to make these tradeoffs?

RESPONSE: Yes, such information is readily available today through the three collection committees and will be through the three tasking offices which the collection committees will constitute in the new organization.

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National Intelligence Tasking Center (NITC)

QUESTION 15: What degree of military service participation is envisioned for the NITC? Will these personnel be detailed from the parent service or permanently assigned?

RESPONSE: About 12 military personnel on detail from their parent service will be on regular rotation to the NITC.

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National Intelligence Tasking Center (NITC)

QUESTION 16: What procedures have been established for the transition of NITC control from the DCI to the Secretary of Defense during periods of crisis or war?

RESPONSE: None as yet. This is a clear requirement from Executive Order 12036 and will be addressed as quickly as possible once the NITC is in operation.

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The Director of Central Intelligence

Washington, D.C. 20505

Intelligence Community Staff

19 April 1978

Mr. Charles W. Snodgrass
Committee on Appropriations
House of Representatives
Washington, D.C. 20515

Dear Mr. Snodgrass:

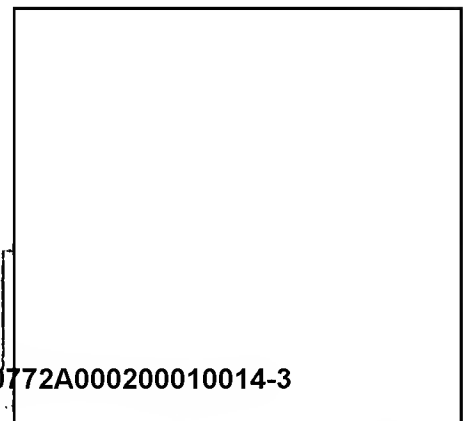
Attached are the majority of my answers to the Questions for the
Record for the 12 April National/Tactical Interface Hearing. I will
have the answers to the remaining questions by the end of the week.

Sincerely,



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Attachment:
As Stated



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DCI/IC/OPP/ (19 Apr 78)

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